### Channel Islands National Marine Sanctuary Draft Management Plan Overview

Provided to the
Sanctuary Advisory Council
May 15, 2006





#### Channel Islands National Marine Sanctuary

#### Agenda

#### **Overview Presentation**

- Management Plan Review Process
- Proposed Future Sanctuary Actions / Draft Management Plan
- Proposed Revised Sanctuary Regulations / Draft
   Environmental Impact Statement (DEIS)
- Public Review and Comment Opportunities
- What Happens Next?



#### The New Draft Management Plan



#### What it is

- A road map for sanctuary management
- Revised sanctuary regulations

#### What it isn't

- Marine Reserves Designation
- Boundary Expansion



#### Channel Islands National Marine Sanctuary



## Why are we here?

Photo Credit: Cary Bucklin CINMS Image Library

















# The Channel Islands Photo: Robert V. Schwemmer





#### National Marine Sanctuaries



"Areas of the marine environment with special conservation, recreational, ecological, historical, cultural, archaeological, or esthetic qualities..."

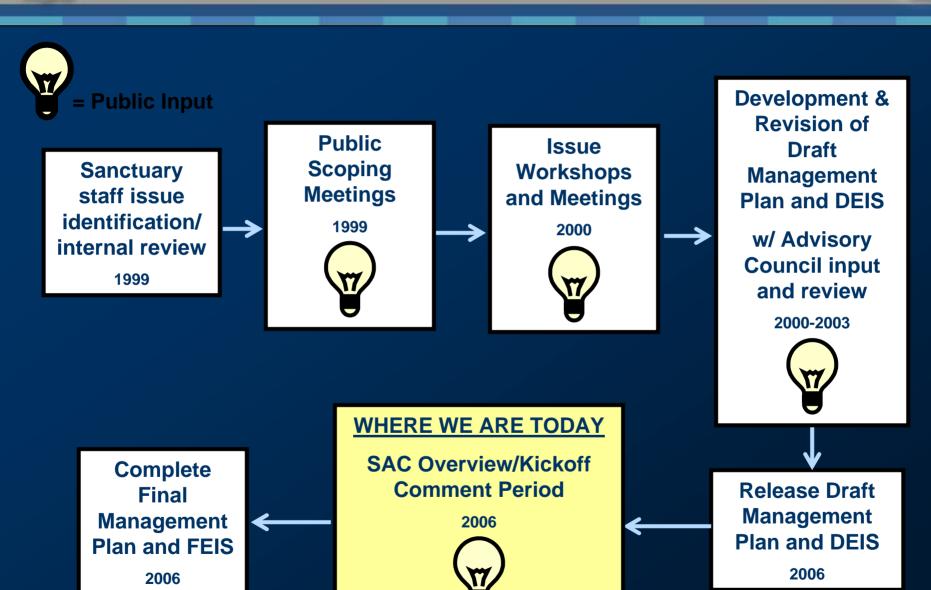
National Marine Sanctuaries Act (Sec. 301)

- Raising public awareness and understanding through education and outreach.
- Improving understanding through research (e.g., historical, conservation science, social science).
- Helping coastal economies by promoting and protecting healthy resources.
- Facilitating public use compatible with resource protection.



#### Public Input During Management Plan Review







#### The Two-Volume Set





Volume I: The Draft Management Plan

Focuses on 10 Action Plans

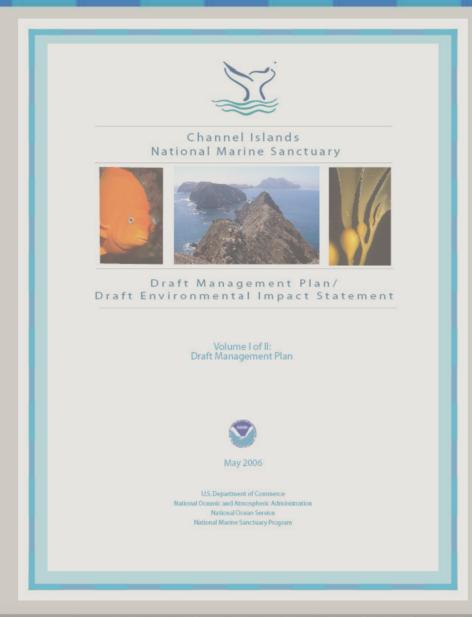
Volume II: The Draft Environmental Impact Statement (DEIS)

 Focuses on 3 alternative sets of sanctuary regulations



#### Volume I: The Draft Management Plan







#### The Sanctuary Management Plan



#### What is the Management Plan?



- 5-year plan to guide sanctuary management
- Contains sanctuary's action plans, as well as sanctuary regulations
- Sets priorities for program areas:
  - research & monitoring
  - education & outreach
  - resource protection
  - maritime heritage
- Establishes administrative framework
- Identifies relationships with other regional authorities and partnerships to protect sanctuary resources
- Presents timelines and performance measures





#### Action Plans identify

- Programs, projects and regulations the sanctuary uses to address identified resource issues
- Sanctuary objectives
- Status of planned activities
- Sanctuary staff and partners involved in implementing planned activities
- Estimated costs of implementing planned activities
- How the sanctuary will evaluate its performance over time.





- 1. Public Awareness & Understanding
- 2. Conservation Science
- 3. Boundary Evaluation
- 4. Marine Zoning
- 5. Water Quality
- 6. Emergency Response and Enforcement
- 7. Maritime Heritage Resources
- 8. Emerging Issues
- 9. Operations
- 10. Evaluation



#### Appendix A1: Action Plan Summary Table

STATUS	PARTNERSHIP COORDINATION  O None (may include SAC input)				IMPLEMENTATION LEVEL		
<ul> <li>♦ Existing w/ no significant modification</li> <li>♦ Existing w/ significant modification</li> <li>♦ New (since 2002) or future; not yet implemented</li> <li>FUNDING</li> <li>□ Funding is internal only (CINMS &amp; NMSP)</li> <li>■ Internal and external sources provide funding</li> <li>■ Major funding source is external</li> </ul>	Significant reliance on partners Not possible w/o partners  IMPLEMENTATION LEVEL (BASED ON FUNDING SCENARIO) H High level of implementation M Medium level of implementation L Low level of implementation	STATUS	FUNDING	Partnershipcoordination	Level funding (= FYOS Budget)	10% Annual fudning increase	20% PER YEAR FUNDING INCREASE
Awareness and Understanding Action Plan							
Strategy AU.1 - Education Program Develop	ment						
(1) Develop teacher workshops		<b>♦</b>		•	Н	Н	Н
(2) Continue to develop education programs on water quality		*		•	M	M	H
(3) Providing content for GIS "Mapping an Ocean Sanctuary" education materials		<b>♦</b>		0	M	M	M
(4) Continue support of Oceans to Classrooms marine science series		<b>♦</b>		•	Н	Н	Н
(5) Conduct student field monitoring		•		•	M	M	M
(6) Partner with Waves on Wheels		<b>♦</b>		•	L	L	L
(7) Participate in NOAA/NMSP National Initiative strategies		+		•	M	M	Н
Strategy AU.2 - Community Involvement/Vol	unteer & Intern Program Development						
(1) Presenting at regional and national workshops and conferences		<b>♦</b>		•	M	M	M
(2) Continue Adult Education Program at SBCC & Ventura College Community Services		*		•	M	M	M
(3) Develop Interagency Interpretive Program with CINP		*		•	Н	Н	Н
(4) Maintain the Great Annual Fish Count Program		<b>\$</b>		•	M	M	M
(5) Maintain the CINMS Internship Program		<b>♦</b>		•	Н	Н	Н
Strategy AU.3 - Team OCEAN							
(1) Maintain the Channel Islands Naturalist Corps		*	■	•	Н	Н	Н
(2) Develop Sanctuary Marine Watch Volunteer Program		<b>*</b>		•	L	M	M





#### **Example Strategies**

- 1. Public Awareness and Understanding
  - Multicultural Education
  - Visitor Center Support/Development
  - Team Ocean / Channel Islands Naturalist Corps
- 2. Conservation Science
  - Collaborative Marine Research Project
  - Marine Reserves Monitoring
- 3. Boundary Evaluation
  - (Separate process)
- 4. Marine Zoning / Reserves
  - (Separate process)







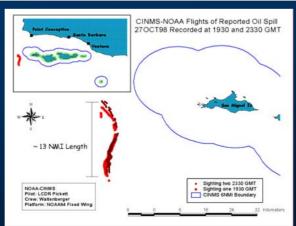
#### **Example Strategies continued**

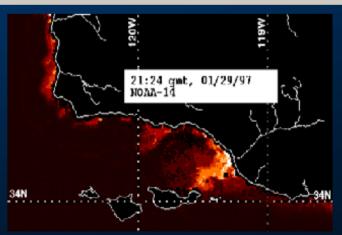
- 5. Water Quality
  - Offshore Water Quality Monitoring
  - Water Quality Protection Planning



- Improving Emergency Response Planning & Implementation
- Expanding Enforcement Efforts











#### **Example Strategies continued**

- 7. Maritime Heritage Resources
  - MHR Protection Outreach Effort
  - Promoting Public Education about Chumash Native American Culture



- 8. Emerging Issues
  - Identifying & Assessing Emerging Issues
  - Responding to Identified Issues
- 9. Operations
  - Sanctuary Advisory Council Operations
  - Office Space Expansion
- 10. Evaluation
  - Measuring Sanctuary
     Performance Over Time





#### Volume II: The Draft EIS (Regulations)





Channel Islands National Marine Sanctuary







Draft Management Plan/ Draft Environmental Impact Statement

> Volume II of II: Draft Environmental Impact Statement



May 2006

U.S. Department of Commerce National Oceanic and Atmospheric Administration National Ocean Service National Marine Sanctuary Program





#### Primary Components of the Environmental Impact Statement

- 1. Introduction: Purpose of and Need for Action
- 2. Description of Three Alternatives
  - Status Quo, Proposed Action, Alternative 1
- 3. Description of the Affected Environment
- 4. Environmental Consequences of Alternatives
- 5. Existing Applicable Federal and State Regulations
- 6. Key Appendices
  - Public Scoping Process
  - National Marine Sanctuaries Act
  - Biological and cultural resources of the Study Area
  - Proposed Rule
  - NMSA findings and determinations





#### A note about the sanctuary Designation Document

- What is it?
  - describes the sanctuary's geographic area
  - describes the characteristics of the area that give it value
  - Provides the sanctuary's scope of authority (i.e., explains which activities are subject to sanctuary regulation)
- Some changes to the Designation Document would be needed if certain proposed regulations are adopted (marked with in upcoming slides)
- This Draft EIS does not propose Designation Document changes that would restrict fishing





#### Rationale for Proposed Regulatory Changes

#### Changes to existing regulations (established in 1980):

- need <u>clarification</u> and <u>updated language</u>
- seeking better <u>inter-sanctuary consistency</u>, especially within California

#### Possible new regulations:

- to <u>address priority resource issues</u>
- to address <u>new/emerging threats</u>
- to promote greater <u>inter-sanctuary consistency</u> where appropriate
- based on a <u>proactive</u>, <u>risk reduction</u> approach



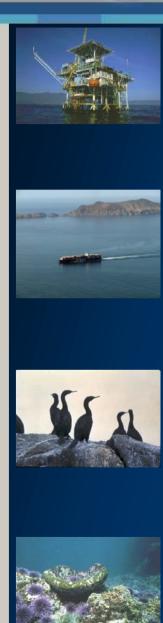






#### Status Quo Alternative Regulates

- Oil and gas exploration and production
- Discharging or depositing materials
- Alteration of the seabed
- Operation of vessels carrying cargo and servicing offshore installations within 1 NM of the Islands
- Disturbing seabirds or marine mammals by flying aircraft at less than 1000 feet within 1 NM of the Islands
- Removing or damaging historical or cultural resources







#### Summary of <u>Regulation Modifications</u> Included in Proposed Action and Alternative 1

Note: changes found only in Alternative 1 are in green

#### Oil & Gas Development

- No substantive changes proposed; outdated language corrections

#### **★** Discharge and Deposit

- clarifies that the existing exception (allowance) for biodegradable effluent from marine sanitation devices (MSDs) applies only to Type I or Type II MSDs
- proposes prohibition on dumping food waste (which is already banned from 0-3 nm)
- proposes prohibition on chumming, except for lawful fishing practices
- proposes prohibition on discharges that enter from outside the Sanctuary and injure resources/qualities
- proposes prohibition on discharge of biodegradable effluents from vessels of 300 gross registered tons or more

#### **★** Alteration of the Seafloor ("Submerged Lands")

- proposes extending prohibition on disturbance from 0-2 nm to 0-6nm boundary
- expanded exemption for all lawful fishing; anchoring exemption remains
  - Requires changing sanctuary authority in designation document.





#### Summary of Regulation Modifications Included in Proposed Action and Alternative 1 continued

Note: changes found only in Alternative 1 are in green

- Large Vessel Approach to within 1nm of Islands
  - proposes prohibition for vessels larger than 300 gross registered tons
  - proposes prohibition for vessels larger than 150 gross registered tons
- Disturbing Seabirds or Marine Mammals by Low Flying Aircraft (under 1000 feet within 1 nm of islands)
  - No substantive changes proposed
- Protection of Cultural and Historic Resources
  - proposes essentially unchanged level of protection
  - proposes slight rewording to close some disturbance loopholes





#### Summary of Regulation Modifications Included in Proposed Action and Alternative 1 continued

Note: changes found only in Alternative 1 are in green

#### **Department of Defense Activities**

- proposes updated language and retains exemptions for military training and testing activities
- provides that 12 of the proposed prohibitions do not apply to military activities (described in the DEIS section on "Department of Defense Activities") carried out as of the effective date of the new and revised regulations
- proposes consultation requirement changes to reflect current NMSA requirements

#### **Sanctuary Permitting**

- proposes updated language, improved and clarified issuance criteria





#### Summary of New Regulations Included in Proposed Action and Alternative 1

Note: new regulations found only in Alternative 1 are in green

#### Protection of Marine Mammals, Seabirds, Sea Turtles

- considers prohibitions on take and possession
- not applicable to otherwise authorized actions (e.g., lawful fisheries) pursuant to Endangered Species Act, Marine Mammal Protection Act and Migratory Bird **Treaty Act**
- same regulation in place at several other national marine sanctuaries

#### **★** Introduced Species

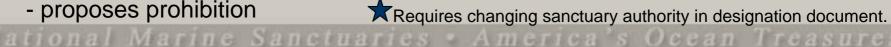
- proposes prohibition on release

#### Motorized Personal Watercraft

- proposes prohibition within the area already banned by the National Park Service: The Channel Islands National Park boundary, extending 1 nm from Islands)

#### **★** Tampering with Sanctuary Signs

- proposes prohibition







#### Summary of New Regulations Included in Proposed Action and Alternative 1 continued

Note: new regulations found only in Alternative 1 are in green

- ★ Abandoning Material and Matter on or in Submerged Lands
  - proposes prohibition on abandoning material and matter
- Minerals Mining
  - proposes prohibition
  - this activity not occurring or proposed at this time
- **Lightering** (at-sea transfer of petroleum-based products, materials, or other matter from vessel to vessel)
  - considers prohibition on lightering in the sanctuary





#### **Environmental Consequences of Alternatives**

- no significant adverse impacts to current use
- finding of net benefit to environment









#### What Happens Next?



- Two Public Hearings
  - June 27 in Ventura
  - June 29 in Santa Barbara
- Public Comments Received Until July 21st, 2006
- NOAA, NMSP, and CINMS consider all comments, make decision on final set of regulations, and develop Final Management Plan and Final EIS, including formal response to comments (estimated to be completed in late 2006 or early 2007)
- Implementation of FMP and enforcement of new set of regulations (after 45 days of continuous session of Congress)
- At future date (late 2007 at the earliest) NMSP to initiate supplemental public process to consider sanctuary boundary expansion



#### **Public Comment**



#### To get a copy of the Draft Management Plan

- Go to <u>www.channelislands.noaa.gov</u>
- Email <u>mp.request@noaa.gov</u>
- Via Phone: 805.884.1464
- Visit a sanctuary office (located in Santa Barbara and Channel Islands harbors)
- Visit the Ventura County or Santa Barbara public library

Comments must be received (post marked) by July 21st, 2006

#### How you can comment

- Attend a public hearing (6:15 to 9:00 pm):
  - Tuesday, June 27<sup>th</sup>, Sheraton Four Points Hotel, Ventura
  - Thursday, June 29th, Warren Hall, Earl Warren Showgrounds, Santa Barbara
- Via email: cinms.mgtplan@noaa.gov
- Via fax: 805.568.1582
- Via mail: CINMS, 113 Harbor Way, Suite 150, Santa Barbara, CA 93109
- Voice your concerns to your Sanctuary Advisory Council Representatives, attend the July 21st Advisory Council meeting or a Working Group meeting

#### For more information

- Go to <u>www.channelislands.noaa.gov</u>
- Call 805.884.1464